USG Interagency Working Group

24 March

Mr. Gary Quay
TE3 Interagency Coordinator

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USG Interagency WG Brief-back

Purpose: The USG Interagency Working Group provides a forum for interagency collaboration that results in a whole of government approach to training, education, exercises, and experiments (TEEE).

Discussion Points:

- Joint Staff J7 coordination of interagency participation in DOD FY10/11 exercises
  - USJFCOM Partnership Opportunity Catalog
  - JTIMS
- S/CRS CRC and the IMS Exercise and Experiment Strategy
- SLRt Interagency Initiatives
- USEUCOM Austere Challenge 09, USJFCOM J9 Experiments, OASD NII Information Sharing
- Issue Deck: Integration of Interagency Partners

Training Trends:

- Common theme of training trends (6) reviewed was lack of non-DOD interagency capacity to participate in DOD exercises and consequent lack of capability to replicate a realistic training environment.
- These trends are addressed in current Integration of Interagency Partners Issue

Issues: One new potential issue identified

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Interagency

- ***Integration of Interagency Partners***

Integration of Interagency Partners

Briefer: Mr. Gary Quay

Issue 07-001: Inadequate unified action partner representation/environmental emulation in Combatant Command and Service training, education, exercises, and experimentation (TEEE) degrades the quality of these events.

Discussion: DoD recognizes the value of interagency participation, role players, senior mentors, and/or simulation cells to provide authoritative and realistic interagency input and support to DoD TEEE events. Other agencies lack the capacity and often cannot afford the level of seniority/experience and commitment that DoD desires for event design, execution, and assessment.

Endstate: DOD events are conducted in a whole of government context and a realistic environment that accurately reflects the complexity of integrated planning and operations._

POA&M: To enhance TEEE:

1. OSD/P&R develop a strategy and process for resourcing, requesting, and scheduling interagency integration into COCOM and Service TEEE at the front end of the planning cycle, including participation as training audience and JECG.
2. Analyze interagency participation gaps and mitigation options.
3. OSD P&R implement mechanisms to source vetted and validated agency personnel or contractors to support DOD TEEE interagency participation requirements.
4. Explore expansion of solutions for IA support to the larger integrated operations requirement.

OPRs: OSD/P&R, OSD/HD, JS J-7 JETD; **OCRs:** Combatant Commands, Services, CSAs, and NGB

NOV 07	MAR 08	AUG 08	SEP 08	FY 09	MAR 09	SEP 09	SEP 10
DUSD(R) designated J-7 as Interagency R&S Coordinator	Implementation and interagency partner integration process briefed at WJTSC 08-1	DOD Business rules approved by VCJCS	Implementation & interagency integration process codified at WJTSC 08-2	Implement the process for FYs 10/11	Implementation update at WJTSC 09-1	Year end assessment	Year end assessment

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Interagency Information Sharing

Briefer: Mr. Gary Quay

Issue 09-xxx: Inability to share information among interagency partners due to existing policy limits realistic planning and training.

Discussion: JSCAP requires interagency collaboration and participation in plan development and execution; however, current policy limits information sharing among partner agencies and organizations in plan development. Ultimately, this leads to missed opportunities to leverage whole of government capabilities, inefficient use of government resources, and potentially duplication of effort.

Endstate: DOD plans are developed and conducted in a whole of government context and exercised in a realistic environment that accurately reflects the complexity of integrated operations.

POA&M: JS J7 assess the need for cross domain information sharing as it relates to plan development exercising and implementation and, if validated, chart with OSD (P&R) the way ahead to resolve.

OPR: JS J7 **OCR:** OSD(P&R), COCOMS, Services, CSAs, NGB

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DOD IA Coordination Process

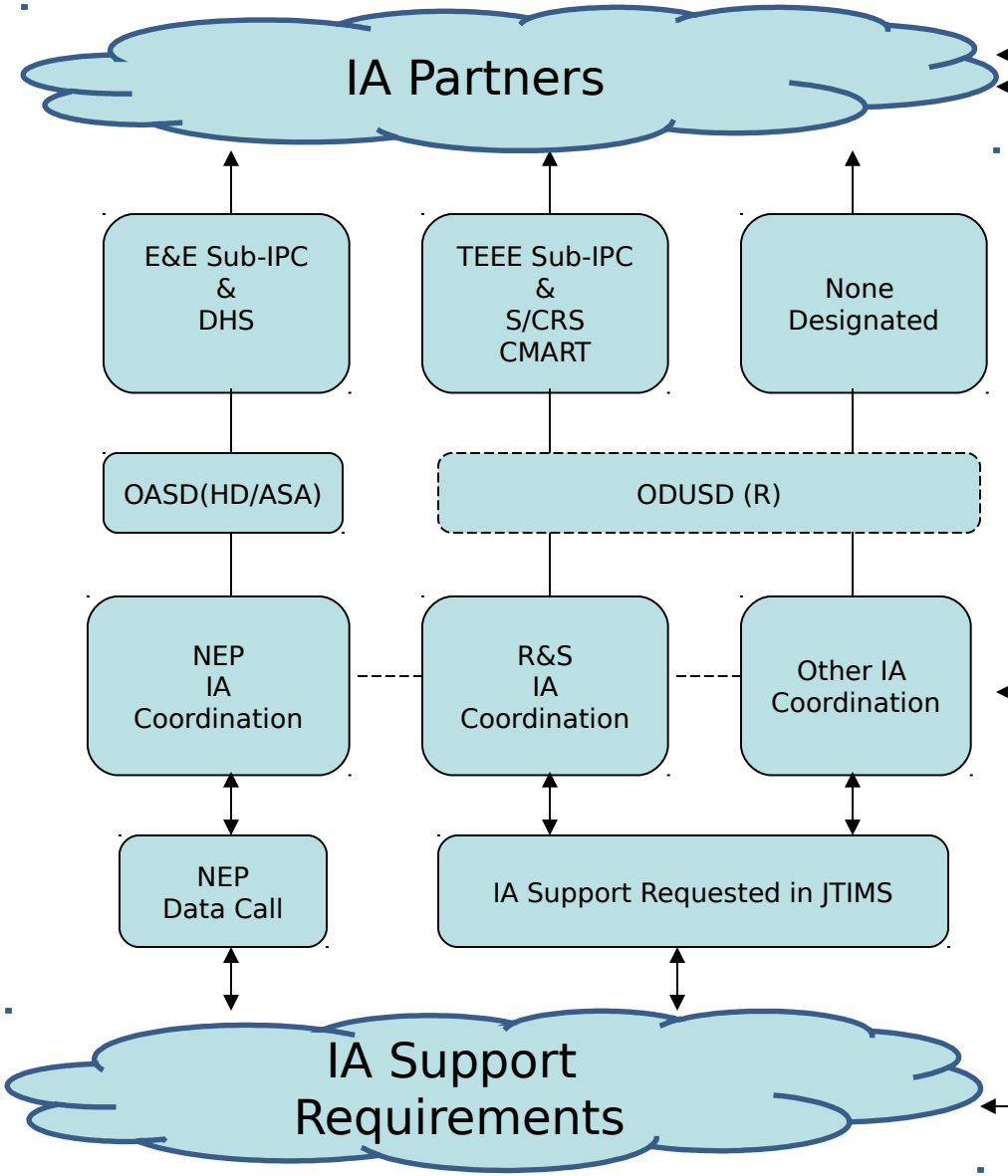
USG

USG

OSD

J7

COCOMS & Services



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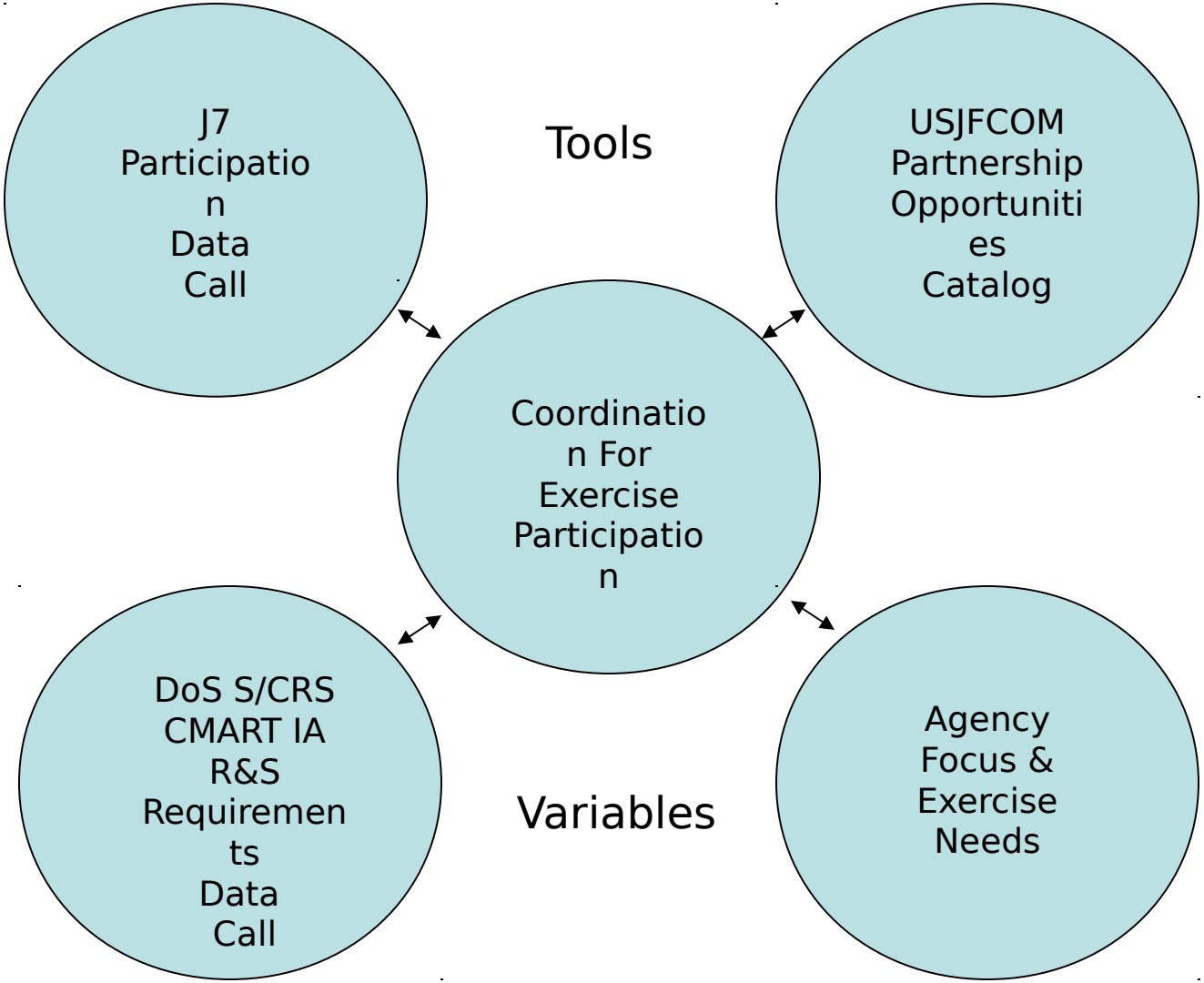
Interagency Exercise Participation



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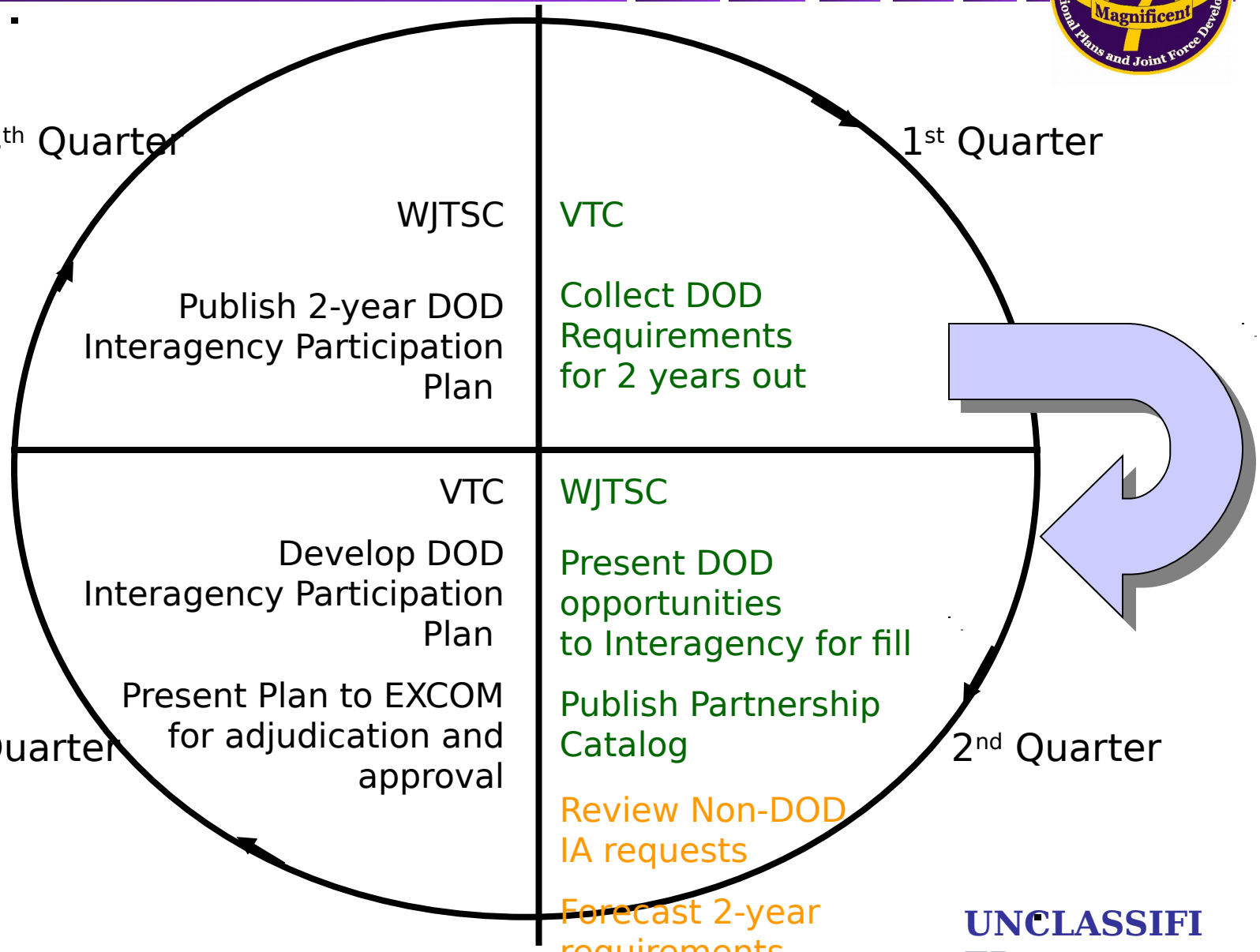
DOD Requirements Process Cycle



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DOD FY 10/11 Support Requests

Organization	DOD Support Requested (# Exercises)
Department of State S/CRS	61 Exercises 44 Army Rotations
Department of State PMA	61 Exercises 44 Army Rotations
USAID	22 Exercises 44 Rotations
USDA	14 Exercises 44 Rotations
Commerce	4 Exercises
DOE	4 Exercises
Treasury	8 Exercises
HHS	3 Exercises 44 Rotations
DHS	21 Exercises
DOJ	35 Exercises 44 Rotations
Fed Mediation & Conciliation Service	1 Exercise
NRO	4 Exercises
CIA	15 Exercises 44 Rotations
DIA	2 Exercises

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Coordination Process - What have we learned?

Agencies like the new DOD process and want to participate

Coordination needs to begin earlier to allow adequate agency staffing process and to precede JELC

More detail re participation and capabilities is required to facilitate partner agency staffing and participation consideration:

- Technical Sectors
- Geographical focus
- Functional focus

Funded exercise participation is more likely to be supported than non-funded

Interagency participation (whole of government approach) should include:

- Education of DOD training audience re agency missions and capabilities
- Flexibility to shape the exercise from interagency partner input
- Consideration of “remote” participation rather than on-site

Need a common definition of R&S and when planning for it begins

- Frame near and long-term objectives (key terminology needed)

BOTTOM LINE: Level of interest is high but capacity is low

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DOD Interagency Working Group Business Rules

18 February 2009

Background

7 Dec 05, NSPD-44 directed SecState to “coordinate and lead” U.S. Government (USG) efforts to plan, prepare for and conduct reconstruction and stabilization (R&S) operations

USG workshops chaired by Department of State Coordinator for Reconstruction & Stabilization (S/CRS), Amb. John Herbst, Dr. Paul Mayberry (DUSD-Readiness) and Mr. Michael Hess (Assistant Administrator, USAID) lead an interagency effort to implement NSPD-44

8 May 07, memo signed by Amb. Herbst, Dr. Mayberry, and Mr. Hess identified several cooperative training initiatives and key focal areas

11 Sep 07, USG agency working group presented to Senior Leadership Round Table (SLRT) a Concept Plan with recommendations developed to address the issues in the 8 May 07 memo

14 Nov 07, memo signed by Dr. Mayberry asked the Director, Joint Staff to designate the Joint Staff J-7 as the DOD R&S Training Coordinator

12 Aug 08, VCJCS approved DOD IA Working Group Business Rules

11 Dec 08, DJS approved DOD IA Working Group Business Rules, Rev1

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J-7 Roles & Responsibilities

Focal point for DOD entities (JS, Services, COCOMs, NGB) for non-DOD interagency partner participation in their training, education, exercises, and experiments (TEEE)

Focal point for non-DOD interagency partner requests for DOD participation in their TEEE

Standardize the process for identifying, requesting, and tracking interagency participation in TEEE events

Collate requests from DOD and non-DOD partners

Publish and coordinate an unclassified Interagency Participation Support Plan

Provide feedback on participation

Combatant Command, Services, Combat Support Agencies, & NGB Responsibilities

Participate as voting member of the DOD Interagency Working Group

Identify, in JTIMS, non-NEP interagency requirements for TEEE events for their commands or organizations, forecast two years out

- Update and collate requirements annually in the first quarter of each FY
- Send JTIMS report, Excel format, to J-7 for interagency coordination

Report results of non-DOD interagency partner support in JTIMS after each supported event

U.S. JFCOM, in addition to the above, will publish annually the Partnership Opportunities Catalog

Purpose: To improve U.S. Government readiness by maximizing the benefit of multi-agency participation in training, education, exercises, and experiments (TEEE)

Governance:

- DOD Interagency Training Coordinator Working Group:
  - Chair – J-7
  - Voting members – COCOMs, Services, and NGB
  - Advisory members – CSAs, JS-J-5, JS-J-8, OSD(P), OSD(PR)
  - Meets no less than quarterly (WJTSCs and VTCs) to discuss and deconflict requests for non-DOD interagency partner TEEE support
- DOD Executive Steering Committee:
  - Co-chaired by DJS and DUSD(R)
  - Meets as necessary to resolve conflicts
  - Meets annually to approve the DOD Interagency Participation Plan and to provide guidance

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Out of Cycle Requests:

- Submitted to Joint Staff/J-7
- Requirements will be de-conflicted through VTC, as necessary
- Joint Staff/J-7 submits requests to non-DOD interagency partners for consideration

Resolution of Competing Requirements:

- Consensus of the 15 voting members of the DOD Interagency Working Group
- Adjudication of unresolved conflicts by the Executive Steering Committee

Reporting:

- Combatant Commands, Services, and NGB provide participation information through JTIMS
- DOD Interagency Training Coordinator (J-7) collates Interagency participation in DOD events and provides quarterly report to DJS and TEEE Sub-PCC

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Excel spreadsheet and JFCOM Partnership Opportunities Catalog are complimentary documents

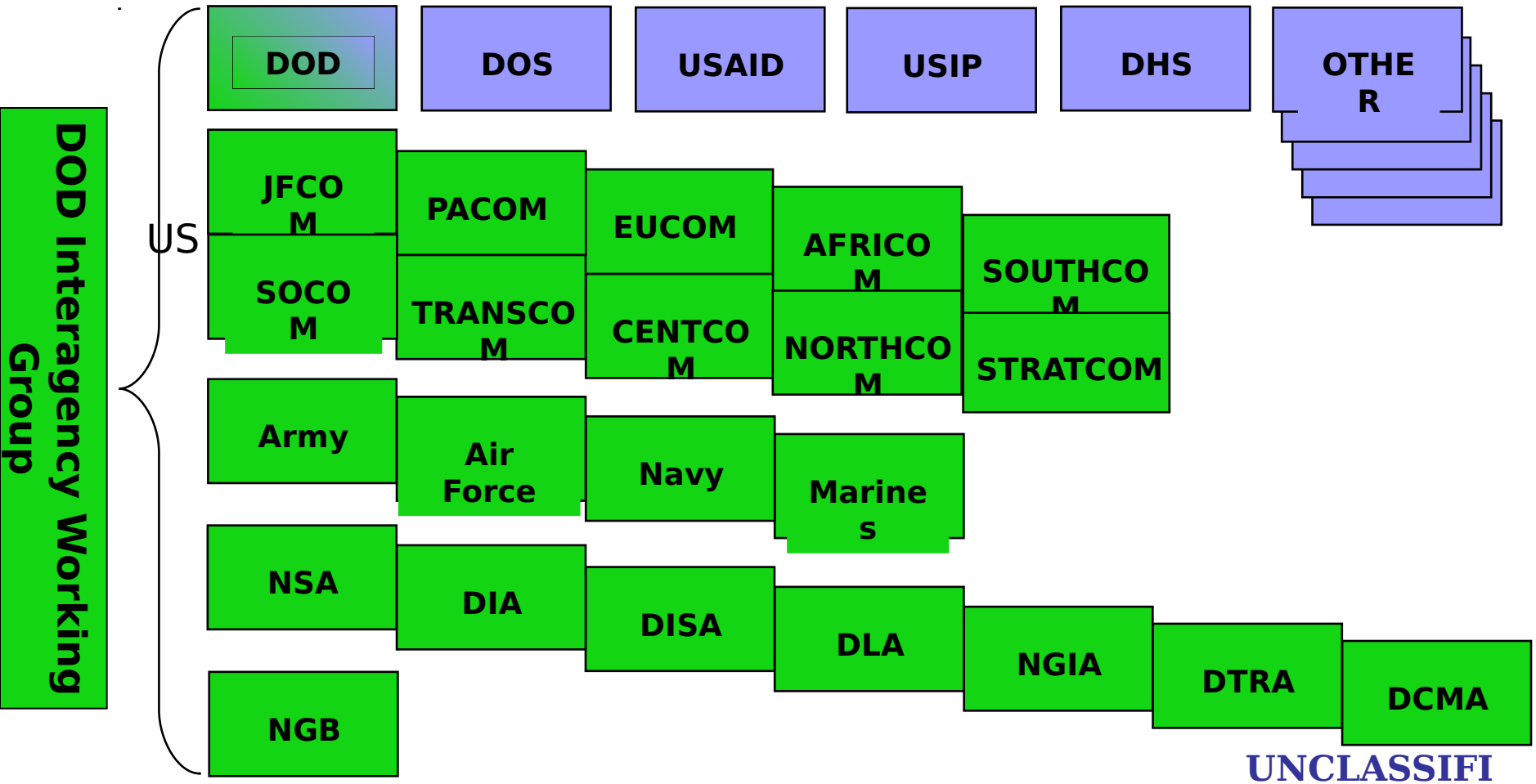
- Catalog has glossary and key word index
- Both can be searched by keywords such as humanitarian, disaster, reconstruction, medical, drugs
- Excel spreadsheet can be sorted to accommodate agency needs/interests

9 COCOMs and 4 Services requested FY10/11 interagency support

- Exercises - 105
- Opportunities – 377
- Types of exercises – COCOM CPX, operational, tactical, hurricane, mission certification, NEO, MRX, JMRC, JRTC, NTC, proliferation security initiative, crisis management, marine pre-positioning
- Agencies requested – State, USAID, Agriculture, Commerce, Energy, Justice, Treasury, DHHS, DHS, CIA, USIP, Federal Mediation and Conciliation Service

Training, Exercises & Experiments SUB-PCC

Whole of Government Interagency Working Group



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Business Rules Enclosure 4

Requirements Form

Command/Organization:
Event:
Event Team Lead:
- **Name:**
- **Phone:**
- **E-mail:**

Event Life Cycle Mile Stone Dates:
- **Concept Development:**
- **Initial Planning Conference:**
- **Middle Planning Conference:**
- **Final Planning Conference:**

Training Objectives:
Agency/Office:
Requirement/Opportunity:
Dates of Participation:
- **Start Date:**
- **End Date:**

Reason for Participation:
Type of participation (Training Audience, Exercise Design, White Cell / Exercise Control):
Agency Training Objectives:
Source with Agency/Office:
Number of Participants:
Funding: